



## El Paso County

NOTICE OF ELECTION  
TO INCREASE TAXES / TO INCREASE DEBT /  
ON A CITIZEN PETITION / ON A REFERRED MEASURE

THIS PAMPHLET CONTAINS INFORMATION ON BALLOT ISSUES AS REQUIRED BY THE COLORADO CONSTITUTION, ARTICLE X, SECTION 20 FOR LOCAL ISSUES.

A "YES" vote on any ballot issue is a vote in favor of changing current law or existing circumstances and a "NO" vote on any ballot issue is a vote against changing current law or existing circumstances."

Date: November 2, 2004  
Hours: 7:00 a.m. to 7:00 p.m.

PRECINCT: 511821012 POLLING PLACE: MANN MIDDLE SCHOOL  
\*\*\*\*\*ECL0T\*\*C-005  
ALL REGISTERED VOTERS  
210 E WASHINGTON ST  
COLORADO SPRINGS, CO 80907-6925

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NONPROFIT ORG  
U.S. POSTAGE PAID  
COLORADO SPRINGS, CO  
PERMIT NO. 3

ROBERT C. "BOB" BALINK  
El Paso County Clerk and Recorder  
200 South Cascade Avenue  
Colorado Springs, Colorado 80903

# NOTICE OF ELECTION TO INCREASE TAXES / TO INCREASE DEBT / ON A CITIZEN PETITION / ON A REFERRED MEASURE

**ELECTION DATE:** November 2, 2004

**POLLING PLACE HOURS:** 7:00 a.m. to 7:00 p.m.

**ELECTION OFFICE:** El Paso County Clerk & Recorder, 200 South Cascade Avenue, Colorado Springs, CO 80903

**TELEPHONE:** (719) 575-VOTE (575-8683). For hearing impaired: TDD (719) 520-6286.

**INTERNET ADDRESS:** <http://car.elpasoco.com/elemain.asp>

**EMAIL ADDRESS:** [carweb@elpasoco.com](mailto:carweb@elpasoco.com)

This Notice of Election was prepared in accordance with Section 20 of Article X of the Colorado Constitution and the Colorado Uniform Election Code of 1992, as amended. The information contained in this Notice was prepared by persons required by law to provide summaries of ballot issues and fiscal information. The El Paso County Clerk & Recorder's Office does not warrant, verify or confirm the accuracy or truth of the ballot titles, questions, text, and summaries of comments as presented below, nor is it responsible for errors in spelling, grammar, or punctuation of the materials presented below. For further information or clarification concerning any of the following ballot questions, please contact the respective Designated Election Official as indicated below. Ballot issues for the State will be mailed separately via the State's "Blue Book." Further, this Notice does not contain issues for those jurisdictions conducting separate elections. A separate TABOR Notice will be mailed to the appropriate voters within the jurisdictions conducting an election by mail/poll place. Voters may receive additional materials from other jurisdictions conducting independent elections.

## EL PASO COUNTY QUESTION 1A

**Designated Election Official:**

Robert C. "Bob" Balink  
El Paso County Clerk & Recorder  
200 South Cascade Avenue  
Colorado Springs, CO 80903  
(719) 520-6222

NOTICE OF ELECTION TO INCREASE TAXES  
ON A REFERRED MEASURE  
EL PASO COUNTY  
EL PASO COUNTY, STATE OF COLORADO

**Election Date:** November 2, 2004  
**Election Hours:** 7:00 a.m. to 7:00 p.m.

**Ballot Title and Text:**

Question: 1A

SHALL PIKES PEAK RURAL TRANSPORTATION AUTHORITY (A REGIONAL TRANSPORTATION AUTHORITY) (PPRTA) TAXES BE INCREASED \$70 MILLION ANNUALLY (FIRST FULL FISCAL YEAR DOLLAR INCREASE) AND BY WHATEVER ADDITIONAL AMOUNTS ARE RAISED ANNUALLY THEREAFTER, BY LEVYING A 1% (ONE PENNY PER DOLLAR) SALES AND USE TAX UPON EVERY TRANSACTION OR OTHER INCIDENT WITH RESPECT TO WHICH A SALES AND USE TAX IS LEVIED BY THE STATE OF COLORADO (EXCLUDING PURCHASES OF FOOD FOR DOMESTIC HOME CONSUMPTION, PRESCRIPTION MEDICATIONS, RESIDENTIAL UTILITY BILLS, OR OTHER EXEMPT TRANSACTIONS AS DETAILED IN ARTICLES 26 AND 30, TITLE 39, AS AMENDED, OF THE COLORADO REVISED STATUTES), COMMENCING ON OR AFTER JANUARY 1, 2005, AND CONTINUING FOR THE FIRST FULL TEN (10) YEARS AFTER COMMENCEMENT, FOR THE PURPOSES OF FUNDING MAINTENANCE, REPAIR, AND OPERATIONS FOR ROADWAYS AND BRIDGES (35% OF NET REVENUE), FOR IMPROVED TRANSIT SERVICE WITHIN THE PPRTA'S BOUNDARIES (10% OF NET REVENUE), AND FOR SPECIFIC REGIONAL ROADWAY CAPITAL IMPROVEMENTS (55% OF NET REVENUE) LISTED AS FOLLOWS:

**PRIORITY "A" PROJECTS:**

- BAPTIST ROAD WIDENING (MITCHELL AVE. TO I-25)
- AUSTIN BLUFFS INTERCHANGE (AT UNION BLVD.)
- WOODMEN RD. WIDENING AND INTERCHANGE (I-25 TO POWERS BLVD.)
- CIMARRON STREET BRIDGE (AT CONEJOS ST.)
- SOUTH METRO ACCESSIBILITY, PHASE I (STATE HWY. 115 TO POWERS BLVD.)
- BAPTIST RAILROAD CROSSING OVERPASS (AT BNSF/UP/MONUMENT CREEK)
- AUSTIN BLUFFS CORRIDOR IMPROVEMENTS (NEVADA AVE. TO ACADEMY BLVD.)
- MERIDIAN ROAD EXTENSION (FALCON HWY. TO U.S. HWY. 24)
- BAPTIST-HODGEN CONNECTION (STATE HWY. 83 TO ROLLERCOASTER RD.)
- COUNTY LINE ROAD UPGRADE (I-25 TO FURROW RD.)
- MERIDIAN RD. WIDENING (WOODMEN RD. TO REX RD.)
- HODGEN RD. UPGRADE TO ARTERIAL (ROLLERCOASTER RD. TO EASTONVILLE RD.)
- AUSTIN BLUFFS / NEVADA IMPROVEMENTS (AUSTIN BLUFFS AND NEVADA)
- I-25 INTERCHANGE COMPANION PROJECTS (BIJOU/I-25, NEVADA/ROCKRIMMON/I-25)
- FILLMORE/UNION IMPROVEMENTS (FILLMORE/UNION)
- CONGESTION/INCIDENT MANAGEMENT SIGNAL IMPROVEMENTS (CITY OF COLORADO SPRINGS / CITYWIDE)
- POWERS BLVD. RIGHT OF WAY PROTECTION AND ACQUISITION (WOODMEN RD. TO STATE HWY. 16)
- STAPLETON/JUDGE ORR EXTENSION (EASTONVILLE RD. TO U.S. HWY. 24)
- BAPTIST RD. WIDENING (I-25 TO TARI DR.)
- STRUTHERS EXTENSION/JACKSON CREEK (FALCON'S NEST TO BAPTIST RD.)
- FILLMORE ST. CORRIDOR (I-25 TO CENTENNIAL BLVD.)
- AUSTIN BLUFFS CORRIDOR IMPROVEMENTS (BARNES RD. TO OLD FARM DR.)

## EL PASO COUNTY QUESTION 1A (cont)

Question: 1A (cont)

- MARKSHEFFEL RD. WIDENING AND EXTENSION (PETERSON AFB EAST GATE TO BLACK FOREST RD.)
- ACADEMY/FOUNTAIN SAFETY IMPROVEMENTS (ACADEMY BLVD./FOUNTAIN BLVD.)
- MARKSHEFFEL ROAD WIDENING (MESA RIDGE PARKWAY TO SH 94)
- STAPLETON/JUDGE ORR EXTENSION (U.S. HWY. 24 TO CURTIS RD.)
- ROADWAY SAFETY AND TRAFFIC OPERATIONS (CITY OF COLORADO SPRINGS / CITYWIDE)
- ON-STREET BIKEWAY IMPROVEMENTS (CITY OF COLORADO SPRINGS / CITYWIDE)
- AUSTIN BLUFFS BRIDGE WIDENING (AT COTTONWOOD CREEK)
- VINCENT DRIVE BRIDGE (AT COTTONWOOD CREEK)
- 30<sup>TH</sup> ST. CORRIDOR SAFETY IMPROVEMENTS (GARDEN OF THE GODS TO MESA AVE.)
- AKERS DR. (CONSTITUTION AVE. TO N. CAREFREE)
- HANCOCK AVE. BRIDGE (AT TEMPLETON GAP FLOODWAY)
- UNION/PALMER PARK BLVD. IMPROVEMENTS (UNION BLVD. / PALMER PARK BLVD.)
- 25<sup>TH</sup> ST. BRIDGE (AT FOUNTAIN CREEK)
- CONSTITUTION/CIRCLE DR. IMPROVEMENTS (CONSTITUTION AVE. / CIRCLE DR.)
- FILLMORE ST. (TEMPLETON GAP RD. TO HANCOCK AVE.)
- GARDEN OF THE GODS / CHESTNUT IMPROVEMENTS (GARDEN OF THE GODS / CHESTNUT)
- FILLMORE / EL PASO ST. IMPROVEMENTS (FILLMORE ST. / EL PASO ST.)
- VINCENT DR. EXTENSION (NEVADA AVE. TO DUBLIN BLVD.)
- CONSTITUTION / CHELTON RD. IMPROVEMENTS (CONSTITUTION AVE. / CHELTON RD.)
- PIKES PEAK GREENWAY IMPROVEMENTS (VARIOUS SECTIONS OF GREENWAY)
- ACADEMY BLVD. / PIKES PEAK IMPROVEMENTS (ACADEMY BLVD. / PIKES PEAK AVE.)
- UTE PASS AVE. WIDENING (THROUGH GREEN MOUNTAIN FALLS)
- MANITOU AVE. IMPROVEMENTS (WITHIN MANITOU SPRINGS)

**PRIORITY "B" PROJECTS:**

- UNION / CONSTITUTION IMPROVEMENTS (UNION BLVD. / CONSTITUTION AVE.)
- NORTH NEVADA AVE. REVITALIZATION, PHASE I (FILLMORE ST. TO I-25)
- ACADEMY / FLINTRIDGE IMPROVEMENTS (ACADEMY BLVD. / FLINTRIDGE DR.)
- PIKES PEAK GREENWAY IMPROVEMENTS (VARIOUS SECTIONS OF GREENWAY)
- EVANS AVE. BRIDGE (AT N. CHEYENNE CREEK)
- ROCKRIMMON / PRO RODEO DR. IMPROVEMENTS (ROCKRIMMON / PRO RODEO DR.)
- GARDEN OF THE GODS / FORGE RD. IMPROVEMENTS (GARDEN OF THE GODS / FORGE RD.)
- MESA RIDGE PARKWAY EXTENSION (POWERS BLVD. TO MARKSHEFFEL RD.)
- CHEYENNE BLVD / TEJON IMPROVEMENTS (CHEYENNE BLVD. / TEJON ST.)
- BLACK FOREST ALIGNMENT UPGRADE (HODGEN RD. TO SOUTHERLY)
- ROCKRIMMON / DELMONICO N. IMPROVEMENTS (ROCKRIMMON / DELMONICO NORTH)
- BIJOU ST. BRIDGE (AT SHOOKS RUN)
- ADA PEDESTRIAN RAMP PROGRAM (CITY OF COLORADO SPRINGS / CITYWIDE)
- CURTIS RD. UPGRADE (STATE HWY. 94 TO JUDGE ORR RD.)
- W. UINTAH INTERMODAL SAFETY IMPROVEMENTS (COOPER ST. TO MESA AVE.)
- CRESTA RD. SIDEWALKS (LA VETA WAY TO CHEYENNE BLVD.)

**PRIORITY "C" PROJECTS:**

- PLATTE AVE. BRIDGE (AT SAND CREEK)

EL PASO COUNTY  
QUESTION 1A (cont)

Question: 1A (cont)

- ACADEMY / FOUNTAIN INTERCHANGE (U.S. HWY. 24 BYPASS)
- PLATTE AVE. WIDENING (ACADEMY BLVD. TO POWERS BLVD.)
- I-25 / CIMARRON RAMPS (I-25 / CIMARRON)
- CENTENNIAL BLVD. DESIGN AND CONSTRUCTION (FILLMORE TO I-25 AT FONTANERO)
- CONSTITUTION AVE. / PASEO RD. IMPROVEMENTS (CONSTITUTION AVE. / PASEO RD.)
- BRIARGATE / STAPLETON EXTENSION (BLACK FOREST RD. TO MERIDIAN RD.)
- ADA PEDESTRIAN RAMP PROGRAM (CITY OF COLORADO SPRINGS / CITYWIDE)
- HANCOCK EXTENSION (CHELTON TO POWERS BLVD.)
- BRADLEY RD. EXTENSION (GRINNELL ST. TO POWERS BLVD.)
- FONTAINE BLVD. EXTENSION (MARKSHEFFEL RD. TO MERIDIAN RD.)

WITH PRIORITY "A" PROJECTS BEING COMPLETELY FUNDED PRIOR TO USE OF FUNDING ON PRIORITY "B" PROJECTS AND COMPLETE FUNDING OF PRIORITY "B" PROJECTS PRIOR TO USE OF FUNDING ON PRIORITY "C" PROJECTS, AND NO MORE THAN 1% OF TOTAL REVENUE TO BE EXPENDED FOR ADMINISTRATIVE EXPENSES; AND AFTER CONTINUING SUCH TAX FOR TEN (10) FULL YEARS, REDUCING THE PPRTA 1% SALES AND USE TAX TO A 0.45% SALES AND USE TAX FOR EACH YEAR THEREAFTER, FOR FUNDING MAINTENANCE, REPAIR, AND OPERATION OF REGIONAL ROADWAYS AND BRIDGES (77.78% OF NET REVENUE) AND FOR FUNDING PUBLIC TRANSIT SERVICE (22.22% OF NET REVENUE), WITH ALL REVENUES FROM SUCH TAX AND OTHER REVENUES OF PPRTA BEING COLLECTED AND SPENT EACH YEAR WITHOUT LIMITATION BY THE REVENUE AND SPENDING LIMITS OF ARTICLE X, §20 OF THE COLORADO CONSTITUTION; AND, IN CONNECTION THEREWITH, SHALL AN INTERGOVERNMENTAL AGREEMENT AMONG THE CITY OF COLORADO SPRINGS, THE CITY OF MANITOU SPRINGS, THE TOWN OF GREEN MOUNTAIN FALLS, AND EL PASO COUNTY BE APPROVED, THEREBY ESTABLISHING PPRTA, PURSUANT TO COLORADO REVISED STATUTES §43-4-601 *ET SEQ.*, WITHIN THE CORPORATE LIMITS OF THE CITIES OF COLORADO SPRINGS AND MANITOU SPRINGS, AND THE TOWN OF GREEN MOUNTAIN FALLS, AND WITHIN THE BOUNDARIES OF UNINCORPORATED EL PASO COUNTY, WITH PPRTA'S ANNUAL SPENDING TO BE REVIEWED BY A CITIZENS' ADVISORY COMMITTEE AND TO BE SUBJECT TO AN INDEPENDENT AUDIT?

**TEXT OF INTERGOVERNMENTAL AGREEMENT:**

**Intergovernmental Agreement  
Among El Paso County, Colorado,  
The City of Colorado Springs, The City of Manitou Springs,  
and The Town of Green Mountain Falls  
For Creation of the Pikes Peak Rural Transportation Authority**

**Recitals**

- A. El Paso County, Colorado (hereinafter "County") is a duly-organized county and political subdivision of the State of Colorado.
- B. The City of Colorado Springs (hereinafter "Colo. Spgs.") is a home-rule city and municipal corporation organized under Article XX, Section 6 of the Colorado Constitution.
- C. The City of Manitou Springs (hereinafter "Manitou") is a home-rule city and municipal corporation organized under Article XX, Section 6 of the Colorado Constitution.
- D. The Town of Green Mountain Falls (hereinafter "GMF") is a municipal corporation organized under Title 31 of the Colorado Revised Statutes.
- E. County, Colo. Spgs., Manitou, and GMF may be referred to collectively in this agreement as "Parties".
- F. The Parties desire to improve funding for expansion and maintenance of regional roadways and transit systems within their jurisdictions, and desire to engage in these activities in a cooperative and comprehensive manner.
- G. Whereas the Board of County Commissioners of El Paso County, Colorado, the City Councils of the City of Colorado Springs and the City of Manitou Springs, and the Town Council of the Town of Green Mountain Falls, have mutually determined that the creation of a Rural Transportation Authority, authorized pursuant to C.R.S. 43-4-601 *et seq.*, would be the most effective method of accomplishing the desires of the Parties as reflected in this agreement;
- H. THEREFORE be it resolved by the Board of County Commissioners of El Paso County, Colorado, the City Council of the City of Colorado Springs, the City Council of the City of Manitou Springs, and the Town Council of the Town of Green Mountain Falls, that the Parties, based on the mutual promises and considerations contained herein, agree as follows:

**Terms and Conditions of Agreement**

- 1.0 Authority to Enter Agreement.** The Parties are authorized to enter into this Agreement pursuant to C.R.S. 43-4-601 *et seq.*
- 2.0 Creation; Name of Authority.** The Board of County Commissioners of El Paso County, Colorado (hereinafter "County Board"), the City Council of the City of Colorado Springs (hereinafter "Colo. Spgs. Council"), the City Council of the City of Manitou Springs (hereinafter "Manitou Council"), and the Town Council of the Town of Green Mountain Falls (hereinafter "GMF Council"), hereby establish a Rural Transportation Authority pursuant to C.R.S. 43-4-603(1). Such authority shall be known as the Pikes Peak Rural Transportation Authority (A Regional Transportation Authority), (hereinafter "PPRTA").
- 3.0 Political Subdivision.** PPRTA shall be a separate political subdivision and body corporate of the State of Colorado, and shall possess all of the duties, privileges, immunities, rights, liabilities, and disabilities of a public body politic and corporate, as restricted by Section 7 of this Agreement.
- 4.0 Purpose and Activities of Authority.** The purpose and activities of the PPRTA shall be limited to the funding of roadway capital improvements, maintenance and operations, and transit service within the Authority boundaries established in this Agreement. Such projects shall be compatible with established state and local transportation plans that transport or convey people or goods, or permit people or goods to be transported or conveyed, within or through El Paso County by any means. It is the intent of the Parties that funding from the

EL PASO COUNTY  
QUESTION 1A (cont)

Intergovernmental Agreement: (cont)

PPRTA will not be used to substitute for or reduce Colo. Spgs.' funding to the existing transit system, or to substitute for or reduce any Party's funding for maintenance activities.

- 4.1** The Parties agree, as the process for accomplishing the projects and activities funded through the PPRTA, that the PPRTA Board of Directors' primary responsibility will be the management and disbursement of funds generated by the Authority, and the activities that support those functions. The PPRTA Board will determine annual appropriations, and the order in which projects shall be funded, for roadway capital improvements in accordance with the ballot language, and based on recommendations from the Parties. Each city or town shall determine the appropriation amounts for maintenance activities located in their jurisdictions which are funded under this Agreement, and the County shall determine the appropriation amounts for maintenance activities located in the County which are funded under this Agreement. Colo. Spgs. shall determine the appropriation amounts for transit activities which are funded under this Agreement. The PPRTA shall implement the Authority's roadway capital, maintenance, and transit projects through subsequent intergovernmental agreements between PPRTA and the various Parties for the expenditure of Authority funds on behalf of PPRTA. The Parties, in carrying out these intergovernmental agreements, may contract on PPRTA's behalf with other governments or private businesses to expend Authority funds for the purpose of implementing those projects.
- 5.0 Allocation of Revenues.** The PPRTA shall pay its administrative expenses from the gross revenue generated by the tax authorized under Section 7.2 of this Agreement. Administrative expenses shall not exceed one percent (1%) of the gross revenue generated. All remaining funds, including earnings generated by such funds, shall be considered net revenue. The net revenue generated by the PPRTA shall be allocated to funding specific projects in the following percentages:
  - 5.1 Roadway capital improvements – fifty five percent (55%) of net revenue.** Such projects shall be specified on the ballot for voter approval, and the PPRTA shall not expend roadway capital improvement funds on any other projects until the listed projects have been funded. This component shall sunset ten (10) years after the first collection of the one percent (1%) sales tax approved by voters at the general election on November 2, 2004.
    - 5.1.1** Roadway capital improvement funds shall be distributed for specific projects, and only in such amounts that will pay for the entire cost of the specific capital improvement, at such time and in such manner as shall be determined by the Board of Directors of the PPRTA.
    - 5.1.2** Any funds remaining in the roadway capital improvement fund following the sunset of the fund may be used to complete remaining listed roadway capital improvement projects until such funds are depleted or until the Authority is terminated, whichever occurs first.
    - 5.1.3** Any party joining this Agreement after January 1, 2005, is ineligible for roadway capital improvement funding.
  - 5.2 Maintenance – thirty five percent (35%) of net revenue.** Within this category, 75.4175% of the funds will be allocated to Colo. Spgs. maintenance activities, 1.0407% of the funds will be allocated to Manitou maintenance activities, 0.1615% of the funds will be allocated to GMF maintenance activities, and 23.3803% of the funds will be allocated to County maintenance activities. These percentages shall be adjusted after each decennial census and shall be proportional to the population of the various members of the Authority. PPRTA shall not expend maintenance funds for any other purpose.
    - 5.2.1** The first funds available for use in maintenance activities shall be available on or after April 1, 2005.
    - 5.2.2** Upon acceptance of a new party to this Agreement, the PPRTA shall adjust funding within this category to be proportional to the population of the various members of the authority, using the most recent decennial census. Such adjustment must be completed prior to January 1 of the year following acceptance of a new party to this Agreement.
    - 5.2.3** Following the sunset of the roadway capital improvements portion of the PPRTA sales and use tax (as referenced in Section 5.1 of this Agreement), maintenance funding shall be allocated 77.78% of the net revenue, divided in the percentages previously determined.
  - 5.3 Transit – ten percent (10%) of net revenue.** Transit funds shall only be used to implement Colo. Spgs.-sponsored transit activities. The PPRTA shall not expend transit funds for any other purpose.
    - 5.3.1** Transit funding shall be available for use on or after April 1, 2005.
    - 5.3.2** Any party joining this Agreement after January 1, 2005, is ineligible for transit funding. However, those parties may receive transit service provided by the City of Colorado Springs.
    - 5.3.3** Following the sunset of the roadway capital improvements portion of the PPRTA sales and use tax (as referenced in Section 5.1 of this Agreement), transit funding shall be allocated 22.22% of the net revenue.
- 6.0 Board of Directors.** There is hereby established a Board of Directors of the PPRTA (hereinafter "PPRTA Board"), in which all legislative and management power of the Authority shall be vested.
  - 6.1** The initial PPRTA Board shall consist of three (3) Directors appointed by the County Board, who shall be County Commissioners; three (3) Directors appointed by the Colo. Spgs. Council, who shall be Colo. Spgs. Councilmembers; one (1) Director appointed by the Manitou Council, who shall be a Manitou Councilmember; and one (1) Director appointed by the GMF Council, who shall be a GMF Councilmember. The various boards and councils shall select and appoint their Directors in any lawful manner determined by the respective Board or Council, provided such Director is eligible for appointment under Section 6.3 of

EL PASO COUNTY  
QUESTION 1A (cont)

Intergovernmental Agreement: (cont)

- this Agreement. The PPRTA Board shall continue to consist of three (3) County Directors, three (3) Colo. Spgs. Directors, one (1) Manitou Director, and one (1) GMF Director until modified by Section 6.2.
- 6.2 Additional Directors of the PPRTA Board shall be appointed by the governing board of any party which joins this Agreement, or if the State of Colorado joins this Agreement, such member shall be appointed by the Governor of the State of Colorado. Any new party or the State of Colorado shall be entitled to appoint one (1) Director to the PPRTA Board upon joining this Agreement. Any director appointed by the State of Colorado shall be a non-voting member.
- 6.3 Any city or town Councilmember or County Commissioner of a party to this Agreement may be appointed by that party's governing board to the PPRTA Board. If the State of Colorado becomes a party to this Agreement, the Governor may appoint any elector of the State of Colorado to the PPRTA Board.
- 6.4 All PPRTA Board Directors shall serve without compensation.
- 6.5 The term of office for an individual PPRTA Director shall be one (1) year, and all terms shall commence on January 1 and terminate on December 31 of each calendar year. Any Director appointed by the Governor of the State of Colorado shall serve such term as may be specified by the Governor.
- 6.6 Any Director may be removed from the PPRTA Board by a majority vote of the members of the governing body appointing such Director to the PPRTA Board. Any Director may voluntarily resign from the PPRTA Board.
- 6.7 Any vacancies on the PPRTA Board shall be filled by the appointing body in such manner as they may determine, but in any event, within thirty (30) days of the creation of a vacancy.
- 6.8 Directors shall disqualify themselves from voting on any issue with respect to which the director has a conflict of interest, unless the director has disclosed the conflict of interest in compliance with C.R.S. 18-8-308. Any signatory to this Agreement may name an alternate Director who may vote in place of any disqualified Director.
- 6.9 The PPRTA Board shall elect the following officers upon its formation, and thereafter at its first meeting of each calendar year:
- 6.9.1 **Chairperson**, a Director who shall preside over all meetings of the PPRTA Board, may sign all contracts and agreements of the Authority, and in general shall perform all duties incident to the office of Chairperson and such other duties as may be prescribed by the Bylaws of the Authority or by the PPRTA Board.
- 6.9.2 **Vice-Chairperson**, a Director who shall serve as Chairperson, in his or her absence or during his or her inability to act. The Vice-Chairperson shall have such other duties as may be defined by the Bylaws of the Authority or by the PPRTA Board.
- 6.10 In addition, the PPRTA Board shall appoint a Secretary, who shall keep a written record of the minutes of all meetings, ensure that all notices required by law are duly given, shall serve as the custodian of Authority records, shall attest to documents as the need arises, and shall perform such other functions as may be prescribed by the Bylaws of the Authority or by the PPRTA Board. The Secretary may be an employee of the PPRTA Board, an independent contractor, or a volunteer.
- 6.11 The PPRTA officers shall be elected by a majority vote of all Directors, whether by voice vote or secret ballot, as shall be determined by the Chairperson.
- 6.12 The Chairperson and Vice-Chairperson positions shall not be held by persons appointed by the same governmental body. Only Directors appointed by Colo. Spgs. or the County are eligible for selection as Chairperson or Vice-Chairperson.
- 6.13 The PPRTA Board shall meet no less than twice per calendar year. Meetings will be held at the Pikes Peak Area Council of Governments offices, or such other location as may from time to time be designated by the PPRTA Board. Notice of meetings shall be posted in such place and manner as determined by the Bylaws of the Authority, in accordance with the Colorado Open Meetings Law, C.R.S. 24-6-401 *et seq.*
- 6.14 A majority of the Board of Directors shall constitute a quorum. No official action shall be taken by the PPRTA Board unless a quorum is present at a meeting. Any action taken by the PPRTA Board shall be approved by a simple majority of those Directors present and voting, except as may otherwise be provided for in this Agreement. Any Director appointed by the Governor of the State of Colorado shall not be counted towards quorum requirements and shall not vote on any action.
- 6.15 The PPRTA Board may promulgate policies and procedures that govern its conduct.
- 6.16 The proceedings of the PPRTA Board shall comply with all provisions of the Colorado Open Meetings Law, C.R.S. 24-6-401 *et seq.*, and shall provide opportunities for public input by, at minimum, permitting the public to address the PPRTA Board in open meetings. The Board shall adopt procedures for calling emergency meetings.
- 6.17 The PPRTA Board shall appoint a citizen advisory or citizen oversight committee and define the duties thereof.
- 6.18 **Board Powers.** The PPRTA Board may exercise the following powers:
- 6.18.1 Adoption of such bylaws as it deems necessary;
- 6.18.2 Fixing the time and place of meetings and the method of providing notice of such meetings;
- 6.18.3 Making and passing such orders and resolutions necessary for the government and management of the affairs of the authority and the execution of the authority's powers;
- 6.18.4 Adoption and use of a seal;
- 6.18.5 Maintaining offices at such place or places as the PPRTA Board may designate;
- 6.18.6 Contracting for professional services as deemed necessary to administer and implement the purposes of this Agreement;
- 6.18.7 Prescribing methods for auditing and allowing or rejecting claims and demands, or for acquisition of equipment; and
- 6.18.8 Exercising all rights and powers necessary or incidental to or implied from the specific powers granted by this Agreement.
- 6.19 **Annual Audit.** The PPRTA Board shall provide for an annual financial audit.

EL PASO COUNTY  
QUESTION 1A (cont)

Intergovernmental Agreement: (cont)

- 7.0 **Powers of Authority.** The PPRTA, acting through its Board of Directors, shall have only the following powers:
- 7.1 To fund roadway capital improvements, maintenance and operations, and transit services within the boundaries of the Authority, as restricted by Section 5 of this Agreement, using funds obtained pursuant to Section 7.2, below, based on annual recommendations from members of each Party to this Agreement, and consistent with Section 5.1 of this Agreement.
- 7.2 Upon approval of a majority of voters residing within the boundaries of the Authority, to levy sales and use taxes at a rate of one percent (1%) Following the sunset of the roadway capital improvements portion of the PPRTA sales and use tax (as referenced in Section 5.1 of this Agreement), the PPRTA shall levy forty five one-hundredths of one percent (0.45%) sales and use taxes, for the purposes of maintenance, operations, and transit.
- 7.3 To invest or deposit any revenue as provided for by C.R.S. 43-4-616.
- 7.4 To sue and to be sued.
- 7.5 To have perpetual existence.
- 7.6 To enter into contracts and agreements affecting the affairs of the Authority.
- 7.7 To fund, construct, operate or maintain rural transportation systems within the Authority's boundaries.
- 7.8 To purchase, trade, exchange, acquire, buy, sell, lease, lease with an option to purchase, dispose of, and encumber real or personal property and any interest therein, including easements and rights-of-way.
- 7.9 To accept real or personal property for the use of the authority and to accept gifts and conveyances upon the terms and conditions as the board may approve.
- 7.10 To contract with a person or persons to assist the PPRTA Board with administrative, accounting, and financial services which may be required to carry out the duties enumerated in this Agreement, or to contract with any person or persons authorized under Section 6.18.6 of this Agreement. The parties intend for PPRTA to contract with the Pikes Peak Area Council of Governments to provide these administrative and accounting services, as well as a PPRTA Board secretary and a financial officer.
- 7.11 In no event shall the PPRTA be authorized to exercise the power of eminent domain, issue bonds, impose motor vehicle registration fees, or impose any visitor benefit tax that may otherwise be permitted under law. The PPRTA shall not accept any Highway User Tax Funds from the State of Colorado.
- 8.0 **Boundaries.** The legal boundaries of the Authority shall be established as follows:
- 8.1 All unincorporated areas within the boundaries of El Paso County, Colorado;
- 8.2 The corporate limits of the City of Colorado Springs, as comprised on January 1, 2005, and as may be comprised in the future;
- 8.3 The corporate limits of the City of Manitou Springs, as comprised on January 1, 2005, and as may be comprised in the future; and
- 8.4 The corporate limits of the Town of Green Mountain Falls, as comprised on January 1, 2005, and as may be comprised in the future.
- 8.5 Additional territory shall be included in, or excluded from, the Authority boundaries by following the procedures in Section 12 of this Agreement.
- 9.0 **Effective Date.** This Intergovernmental Agreement shall become effective upon certification by the State of Colorado Department of Local Affairs, Division of Local Government pursuant to C.R.S. §43-4-603(1), but only upon the approval of a majority of the voters residing in unincorporated El Paso County, Colorado, the City of Colorado Springs, the City of Manitou Springs, and the Town of Green Mountain Falls, at the general election to be held on November 2, 2004. The Agreement shall continue in full force and effect until terminated.
- 9.1 The Agreement may be terminated only upon the unanimous agreement of the Parties. Such agreement shall be expressed by vote of the governing bodies of every signatory to the Agreement. Such vote must be approved by unanimous consent of the membership of each governing body. The Authority shall continue for a period of ninety (90) days following the final vote to terminate the Agreement, at which time the Authority and the Agreement shall be terminated.
- 10.0 **Disposition of Assets Upon Termination.** The State of Colorado is ineligible for any distribution of property under this Section. Upon any termination of the Authority pursuant to Section 9, the following method shall be used to distribute, dispose of, or divide the assets of the Authority:
- 10.1 Any real property interest or fixtures to real property shall become the property of the signatory in whose jurisdiction such real estate or fixture is located. If property is located within a jurisdiction that is no longer a party to the Agreement, it shall become the property of County.
- 10.2 Any personal property shall be liquidated at auction, and the proceeds from such sale shall be combined with any cash in the Authority's accounts. Such funds shall be divided among the signatories to the Agreement based upon the number of persons residing in the jurisdiction of each signatory, relative to the total number of persons residing in the Authority's boundaries, expressed as a percentage.
- 10.3 Any other property not addressed above shall be distributed to one or more signatories to the Agreement, as determined by the PPRTA Board members prior to termination of the Authority.
- 11.0 **Amendment of Agreement.** This Intergovernmental Agreement may be amended upon the unanimous consent of all signatories. Such consent shall be manifested by a two-thirds affirmative vote of the membership of each governing body of a signatory. This section is inapplicable to additions or deletions of territory under Section 12 of the Agreement. Section 9.1 of this Agreement may only be amended by a unanimous vote of the membership of each governing body of a signatory.
- 12.0 **Addition or Deletion of Parties and Territory to this Intergovernmental Agreement.**
- 12.1 Any municipality (as defined by C.R.S. 31-1-101(6)), or any county organized under the laws of the State of Colorado, may request to become a party to this Agreement and a member of the Authority.

**EL PASO COUNTY  
QUESTION 1A (cont)**

Intergovernmental Agreement: (cont)

- 12.2 An entity described in Section 12.1 may request to be added as a party to this Agreement, and its corporate boundaries to be added to the territory of the PPRTA, upon a majority vote by the governing body of such municipality or county. The governing body shall place the matter on the ballot for approval of a majority of voters residing in such jurisdiction at any general or special election requesting approval to join the Authority.
- 12.3 In no event shall an additional municipality or county become a party to this Agreement without the unanimous consent of the existing parties to the Agreement. Such assent shall be determined by a majority vote of the governing bodies of each existing party to the Agreement.
- 12.4 Any party to the Agreement may terminate their participation in the Authority by passage of a resolution of the governing body of the political subdivision, provided such resolution is passed by a two-thirds majority of the membership of the governing body.
  - 12.4.1 In no event may a party withdraw from the Agreement which, if such withdrawal were effective, would result in fewer members than one (1) county and one (1) municipality, two (2) municipalities, or two (2) counties. In such cases, termination of the Authority is appropriate and must be pursued as provided for in this Agreement.
- 12.5 The PPRTA Board shall take the following actions to include parties and additional territory within the PPRTA, or prior to deleting any party and territory from the PPRTA:
  - 12.5.1 Notice of the proposed inclusion or exclusion shall be published in a newspaper of general circulation within the PPRTA boundaries. Such notice shall be mailed to the State of Colorado Department of Local Affairs, Division of Local Government; to the Colorado Transportation Commission; and to the owners of all property to be included or excluded at the last-known address described for the owners in the real estate records of the county in which the property is located.
  - 12.5.2 Such notice shall describe the property to be included or excluded, shall specify the date, time, and place at which the PPRTA Board shall hold a public hearing on the proposed inclusion or exclusion, and shall state that persons objecting to the inclusion or exclusion may appear at the public hearing to object to the proposed inclusion or exclusion. The date of public hearing shall not be less than twenty (20) days after the mailing and publication of the notice.
  - 12.5.3 The PPRTA Board shall, on the date and at the time specified, hear all objections to the proposed inclusion or exclusion.
  - 12.5.4 The PPRTA Board may adopt a resolution including or excluding the described property upon the affirmative vote of two-thirds of the PPRTA Directors, and such inclusion or exclusion shall be effective upon passage of the resolution. The PPRTA Board shall file the resolution with the Director of the State of Colorado Department of Local Affairs, Division of Local Government.
  - 12.5.5 The PPRTA Board may adjust the territory of the Authority as listed in this Section 8 following approval under this Section as a ministerial act, and such act shall not constitute an amendment of this Agreement under Section 11.
- 12.6 Inclusion or exclusion of parties and territory shall be effective on January 1 of the year following the filing of a resolution required by Section 12.5.4 of this Agreement.

WITNESS the signatures of the authorized representatives to the Parties to this Agreement, as set forth below:

EL PASO COUNTY, COLORADO

\_\_\_\_\_  
Chuck Brown, Chairman  
Board of County Commissioners  
Date: \_\_\_\_\_

CITY OF MANITOU SPRINGS

\_\_\_\_\_  
Marcy Morrison, Mayor  
City Council  
Date: \_\_\_\_\_

ATTESTED TO:

\_\_\_\_\_  
El Paso County Clerk and Recorder

\_\_\_\_\_  
Manitou Springs City Clerk

APPROVED AS TO FORM:

\_\_\_\_\_  
El Paso County Attorney

\_\_\_\_\_  
Manitou Springs City Attorney

CITY OF COLORADO SPRINGS

\_\_\_\_\_  
Lionel Rivera, Mayor  
City Council  
Date: \_\_\_\_\_

TOWN OF GREEN MOUNTAIN FALLS

\_\_\_\_\_  
Tyler S.C. Stevens, Mayor  
Town Council  
Date: \_\_\_\_\_

\_\_\_\_\_  
Colorado Springs City Clerk

\_\_\_\_\_  
Green Mountain Falls Town Clerk

\_\_\_\_\_  
Colorado Springs City Attorney

\_\_\_\_\_  
Green Mountain Falls Town Attorney

Fiscal Year Spending Information:

2004 (ESTIMATED)	\$	0.00
2003 (ACTUAL)	\$	0.00
2002 (ACTUAL)	\$	0.00
2001 (ACTUAL)	\$	0.00
2000 (ACTUAL)	\$	0.00

**EL PASO COUNTY  
QUESTION 1A (cont)**

Fiscal Year Spending Information (cont):

Overall percentage change in fiscal year spending:		0.0%
Overall dollar amount of change:	\$	0.00
Estimated maximum dollar amount of tax increase for 2005:	\$	70,000,000.00
Estimated 2005 fiscal year spending without tax increase:	\$	0.00

Summary of written comments for the proposal:

The transportation authority created will be held accountable by an appointed citizens' oversight committee and undergo an independent audit every year.

The unpaid governance board consists of Colorado Springs, Manitou Springs, Green Mountain Falls, and El Paso County officials. They are prohibited from moving this money to the general fund or other areas. Administrative expenses are limited by law.

The funds generated will be in addition to current levels of transportation funding.

A specific project list has been identified and the money can only be spent on the construction, maintenance and service outlined in the ballot language.

55% of the funds are designated for roadway capital improvements, including safety projects. This portion would sunset after 10 years.

35% of the funds are earmarked for maintenance of existing roads and bridges and 10% will be used to improve transit services.

This measure will help reduce emergency response times.

Colorado Springs has experienced an increase in traffic accidents, traffic congestion, red light running, road rage and unsafe intersections. These improvements and repairs will make our roads safer.

This measure will provide revenue to replace and repair designated failing bridges to make them safer.

If we don't fix the problem, within 10 years at least 10 major roadways will be at failure rate; the cost to repair them then will be greater.

This will enhance East-West mobility by expanding or improving critical roadways.

This measure will alleviate our traffic congestion problems by making improvements to designated roadways and synchronizing traffic lights.

This measure will improve the local bus service by making it more accessible to all residents, adding express routes to work centers and extending hours to better serve students, employees, and seniors. This will reduce traffic congestion.

Employers rate traffic as the biggest problem. Traffic congestion has a significant negative impact on the economy, as employers choose other cities with better transportation and transit infrastructure.

Only 1/10<sup>th</sup> of the revenue is for transit, but it will have a big impact on reducing congestion.

Over the past 13 years, more than \$300 million in capital improvements funding was lost through the dissolution of the capital improvement tax.

Delaying the needed repairs and maintenance will only increase costs in the future.

If we don't increase preventive and necessary maintenance, our infrastructure will continue to worsen and experience catastrophic failures which will result in road closures and injuries.

The RTA will improve mobility of many citizens. It is needed now and is a good compromise that is far better than maintaining the status quo.

It is rare in this community for the various political parties to agree on a tax increase. This ballot initiative has almost unanimous support.

We are a growing and sprawling community which requires new and expanded roads to accommodate the increased number of cars to serve the new neighborhoods that weren't designed to be efficiently served by mass transit.

A one percent sales tax places some burden on tourists which is a good thing.

The RTA is the right thing right now.

Summary of written comments against the proposal:

1A is the largest tax increase in county history. 1A costs over ONE BILLION DOLLARS in the first ten years alone, and continues FOREVER. Vote NO 1A

1A imposes another layer of unaccountable government FOREVER. We don't elect and can't recall RTA directors. Waste? Fraud? Scandals? Taxpayers will be helpless.

First-year cost for average family of four? \$400. Roads are not "extras." Governments get enough now. Basics should come first. Politicians starve infrastructure. Demand better budget priorities.

The ballot shows no price tags for projects, no priority ranking within groups, no completion deadlines.

1A allows current road funds to be spent on other programs (meaning no added road repairs).

**EL PASO COUNTY  
QUESTION 1A (cont)**

Summary of written comments against the proposal (cont):

Empty local buses lose \$6 million yearly now --under 1A, \$13 million. They'll end up with 22+% of our taxes forever. Higher losses won't increase riders, reduce traffic.

1A means another layer of government, a 100% increase in the countywide sales tax, a blank check forever, vague promises, more empty buses. If you oppose any of this, vote "NO."

1A allows unlimited COPs without voter approval. Politicians will borrow billions in bankrupting burdens if they get this revenue windfall.

Two towns with 900 and 5,000 people get one director each, plus first-tier projects. The county's 560,000 and city's 370,000 get only three directors each. Offering unequal voting and pet projects to buy political support is bad policy. Four other towns opted out.

RTA can use our taxes to build toll roads, then charge drivers again to use those roads! RTA can lien your property without your consent using special improvement districts, and annex property without owner consent or even elections to raise taxes.

These scams will continue until citizens shout "NO" to public taxation for private profit.

This RTA proposal puts an undue share of the burden of transportation network improvements on current residents. New developments have been under-assessed for off-site impacts on our transportation network.

Long-term resolution of traffic congestion and other transportation problems depends on adopting fair and prudent cost-sharing for growth impacts, combined with responsible planning and auditing for true costs of expansion.

If we fix the congestion problem, more employers will want to move here and that will just make our growth problem worse. It should be defeated.

There is too little of the money going to mass transit.

We should be discouraging people from driving rather than encouraging them. As the roads are more congested, people will move closer to their jobs, travel less, and when they do, they will be more likely to walk or use a bicycle.

Instead of funding more road projects so that more people drive and pollution is increased, we should begin building a light rail system throughout the city.

The city and county should be spending much more money encouraging people to use the bus and carpool.

This measure will not make our roads safer. Congestion may cause more fender benders, but it reduces the number of high speed accidents.

Remember, RTA means "Raise Taxes Again." Vote NO on 1A.

**EL PASO COUNTY  
QUESTION 1B**

Designated Election Official:

Robert C. "Bob" Balink  
El Paso County Clerk & Recorder  
200 South Cascade Avenue  
Colorado Springs, CO 80903  
(719) 520-6222

**NOTICE OF ELECTION TO COLLECT, RETAIN AND EXPEND REVENUE  
EL PASO COUNTY  
EL PASO COUNTY, STATE OF COLORADO**

Election Date: November 2, 2004  
Election Hours: 7:00 a.m. to 7:00 p.m.

Ballot Title and Text:

Question: 1B

WITHOUT ANY NEW TAXES OR INCREASED TAXES, FOR THE PURPOSE OF PROTECTING PUBLIC HEALTH AND SAFETY, SHALL THE EL PASO COUNTY DEPARTMENT OF HEALTH AND ENVIRONMENT BE AUTHORIZED TO COLLECT, RETAIN AND SPEND ALL REVENUES RECEIVED IN THE YEAR 2004, AND THEREAFTER, AS A VOTER APPROVED REVENUE CHANGE PURSUANT TO COLORADO CONSTITUTION ARTICLE X, SECTION 20?

Summary of written comments for the proposal:

THIS QUESTION IS NOT A TAX INCREASE and the Health Department is not a taxing entity on its own. 1B will allow the Health Department to pursue funds from grants, contracts, and other sources other than taxes. Voting YES on Question 1B will not cost taxpayers any additional money or decrease any future tax refunds.

Passage of 1B would remove the cap on revenue, but leave ALL OTHER TABOR PROVISIONS IN PLACE, including election provisions requiring voter approval on any other proposed changes.

Recent cuts at the state and county levels have significantly reduced the dollars available for local public health protection programs. Consequently, the TABOR revenue cap has been lowered significantly. The Health Department is operating with a smaller budget than several years ago, despite rapid local growth and

**EL PASO COUNTY  
QUESTION 1B (cont)**

Summary of written comments for the proposal (cont):

significant outbreaks of West Nile, influenza, and the looming threats of bioterrorism, SARS, a re-emergence of tuberculosis. Under the current restrictions, there is no room for the Department to recover resources.

- For example, if state public health dollars were to be restored to El Paso County, our community would not be able to accept the full amount because of the lowered cap.
- Another example is the funding already allocated to Colorado for bioterrorism prevention/ response or other new/emerging threats. These funds could not be fully accepted in El Paso County and the money would go to OTHER counties despite the need and the number of citizens in El Paso County.
- If we do experience a public health crisis like bioterrorism or SARS, the Health Department may have to CHOOSE between fully addressing the crisis and maintaining essential core services - services all citizens of El Paso County depend upon. Our community should not have to go without any essential services.

This question is not a tax increase. In fact, local tax support for the Health Department is projected to DECREASE. In 2004, the Health Department will spend 6.7 cents per day per person in El Paso County. Only 2.2 cents - about a third - are from local taxes. With or without passage of 1B, the County share will decrease in 2005 to 2.1 cents per day per person.

The annual Health Department budget is very lean when compared to other communities our size (500,000+ residents). El Paso County rates in the BOTTOM 25<sup>th</sup> percentile for public health funding and is operating with HALF the number of full time employees when compared to the national median. No one else in the community does this type of work. Removal of this revenue cap is a necessary step to sustain the Department and protect the health of our public.

1B is not a license for the Health Department to rapidly increase spending, and the Department itself cannot raise taxes. Most service fees are regulated by the State of Colorado. Grant and contract funds are designated for very specific purposes that must address targeted community needs.

Summary of written comments against the proposal:

1B is the third time in four years the county has tried to rewrite the TABOR limits on government spending. The two prior schemes lost in landslides. So did the city's ballot issue. You can't amend the state constitution in a local vote. 1B is the last grasp for unlimited spending before reform commissioners take over and set better budget priorities. Reject this emotionally-deceptive money grab. Protect your family's right to future tax relief. Vote "NO" on 1B.

The Taxpayer's Bill of Rights provides a generous formula for automatic increases - inflation plus local growth. County budgets have more than doubled since TABOR passed. They are now over \$240 million. That's fast enough!

The county now gives the health department over \$3 million yearly of its \$10.5 million budget. If 1B passes, commissioners will divert that \$3 million to spend on non-health programs, telling the health department to seek other taxpayer money. (It's ALL taxpayer money.) That is a shell game. 1B will not increase spending on health programs, but free up current health department revenue to be diverted to political pet projects you may dislike.

"Health" is the perfect excuse for welfare state nannies. If Big Brother is responsible for our health, that becomes government's excuse to control our behavior.

Don't give one department special protection. 1B means reduced spending on roads, jails, sheriff patrols, parks, and all other programs of general benefit.

If the county collects excess revenue, it must either refund it or ask us to let them keep the excess. Last time the county asked, we said "NO" and got an \$8 million tax refund - helpful to the local economy. The county still got its annual spending increase. Everyone benefits from TABOR spending limits, which passed here with 68% voter approval.

1B lasts FOREVER. We can never change our mind. The county should ask us yearly if we want to allow yearly revenue to exceed limits. That's the only way to keep them financially accountable. Instead, 1B takes away our right to vote on finances FOREVER.

1B is too vague. It does not describe any projects.

The state and city are refunding excess revenue; why can't the county? We get tax refunds only by voting "NO." The county will pay us to vote "NO."

Why not ask for a specific amount for a specific purpose for one year? TABOR requires listing a "dollar amount" of increased revenue requested. 1B has no amount. TABOR is not by "local option;" it can be amended only by voters statewide. Why risk a lawsuit at taxpayer expense, as the city recently lost with the open space ballot issue?

1B will let government raise health fees without limit. Without revenue limits, watch abuses of fees, licenses, permits, and fines skyrocket.

Reject unlimited spending without accountability to taxpayers. Make the county live on a budget, not a blank check. Demand your tax refund. Vote "NO" on 1B.